



## Report to Policy Committee

**Author/Lead Officer of Report:** Michael Corbishley, Changing Futures Programme Manager

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**Report of:** *Strategic Director of Adult Care and Wellbeing*

**Report to:** *Urgency Sub-Committee of the Finance Sub-Committee*

**Date of Decision:** *2<sup>nd</sup> May 2023*

**Subject:** *Changing Futures Funding Extension*

Has an Equality Impact Assessment (EIA) been undertaken?	Yes	<input checked="" type="checkbox"/>	No	<input type="checkbox"/>
If YES, what EIA reference number has it been given? <i>2087</i>				
Has appropriate consultation taken place?	Yes	<input checked="" type="checkbox"/>	No	<input type="checkbox"/>
Has a Climate Impact Assessment (CIA) been undertaken?	Yes	<input type="checkbox"/>	No	<input checked="" type="checkbox"/>
Does the report contain confidential or exempt information?	Yes	<input type="checkbox"/>	No	<input checked="" type="checkbox"/>
If YES, give details as to whether the exemption applies to the full report / part of the report and/or appendices and complete below:-				
<i>“The (report/appendix) is not for publication because it contains exempt information under Paragraph (insert relevant paragraph number) of Schedule 12A of the Local Government Act 1972 (as amended).”</i>				

### Purpose of Report:

To seek approval for the council to act as the accountable body for administering the grant funding of £1.1m from the Department for Levelling Up, Housing and Communities if successful in our application. This funding will enable the continued continue the delivery of the Changing Futures programme in Sheffield into financial year 2024/2025. The programme supports vulnerable adults facing multiple disadvantage.

**Recommendations:**

The Urgency Sub-Committee is recommended to:

- approve the council being the Accountable Body for administering the grant funding of £1.1m from the Department for Levelling Up, Housing and Communities if the Council is successful in it's application.
- To the extent not already covered by existing delegations, delegate authority to the Strategic Director of Adult Care and Wellbeing in consultation with Director of Finance and Commercial Services to take such steps regarding the Changing Futures funding as are necessary in order to meet the aims and objections as set out in this report.

**Background Papers:**

*Sheffield Delivery plan Changing Futures*

*Sheffield Changing Futures Theory of Change*

Lead Officer to complete:-		
1	I have consulted the relevant departments in respect of any relevant implications indicated on the Statutory and Council Policy Checklist, and comments have been incorporated / additional forms completed / EIA completed, where required.	Finance: <i>Mark Wassell</i>
		Legal: <i>Richard Marik</i>
		Equalities & Consultation: <i>Ed Sexton</i>
		Climate: <i>Jessica Rick</i>
	<i>Legal, financial/commercial and equalities implications must be included within the report and the name of the officer consulted must be included above.</i>	
2	<b>SLB member who approved submission:</b>	<i>Alexis Chappell</i>
3	<b>Committee Chair consulted:</b>	<i>Zahira Naz</i>
4	I confirm that all necessary approval has been obtained in respect of the implications indicated on the Statutory and Council Policy Checklist and that the report has been approved for submission to the Committee by the SLB member indicated at 2. In addition, any additional forms have been completed and signed off as required at 1.	
	<b>Lead Officer Name:</b> <i>Michael Corbishley</i>	<b>Job Title:</b> <i>Changing Futures Programme Manager</i>
	<b>Date:</b> <i>26/04/2023</i>	

## **1. PROPOSAL**

- 1.1 In December 2020 the Ministry for Housing, Communities and Local Government (MHCLG) announced a new national fund, Changing Futures, aimed at improving the lives of adults facing multiple disadvantages and the systems and services that support them.
- 1.2 Following a successful Expression of Interest in January 2021, Sheffield worked with key stakeholders across the statutory and voluntary sectors to develop a Changing Futures bid. On 16<sup>th</sup> July 2021 MHCLG (now the Department for Levelling Up, Housing and Communities) confirmed our bid had been successful and offered a funding award of £3.267m across three years.
- 1.3 An overview of the Changing Futures Programme was provided to Adult Health and Social Care Policy Committee on [16th November 2022](#) and a further update was provided to the Committee on [16th March 2023](#).
- 1.4 On 4<sup>th</sup> April DLUHC announced additional national funding for existing Changing Futures areas to apply to extend delivery for one year up until March 2025
- 1.5 This additional funding can only be used to maintain current delivery without any new additionality and is aimed at supporting local areas sustainability planning. Areas can only submit funding applications for up to 70% of their annual costs where ongoing funding has not already been secured.
- 1.6 The Council intends to apply for the additional funding before 24 May 2023. Should the application be successful, the Council will receive up to £1.1m grant funding governed by the same terms and conditions as those entered into under the 2021 MOU with DLUHC.
- 1.7 We are therefore seeking approval to act as the accountable body for administering the grant funding of £1.1m from the Department for Levelling Up, Housing and Communities if successful in our application.

## **2. HOW DOES THIS DECISION CONTRIBUTE ?**

- 2.1 In Sheffield, the programme estimates there are around 3000 people who fit the description of vulnerable adults facing multiple disadvantages (needing support in three or more of the following areas: Substance use, Mental Health, Housing, Criminal Justice, Domestic Abuse).
- 2.2 Whilst there is provision for people in these circumstances in (through independent living schemes for Complex needs, Housing First and the Home at Last Team (HALT)) there is not enough capacity to provide everyone with the intensive, ongoing and specialist support they require. People are often in touch with lots of different services, as they have many different needs. The current system is often unable to address the

needs of an individual person in a holistic, consistent, and collaborative way.

- 2.3 Changing Futures acts as a change fund for the City, particularly in relation to how we can deliver improved people outcomes for people experiencing multiple disadvantages and enable a greater shift towards prevention of abuse and neglect.
- 2.4 It establishes an opportunity to accelerate and adding capacity to existing work, developing new long term sustainable resources and evidencing effective practice. Collectively this will enhance and improve our system wide approach to supporting this group of people, and ensure the positive impact is felt beyond the three-year funded programme.
- 2.5 The programme establishes a practical and significant step forward in addressing and tackling inequalities across the City and promoting social justice.

### **3. HAS THERE BEEN ANY CONSULTATION?**

- 3.1 For the initial bid we sought input from a wider range of stakeholders through two online workshops and a number of other conversations. In total we engaged with more than 30 organisations from statutory, voluntary, community, provider and business sectors.
- 3.2 Since delivery commenced in 2021 we have a governance board made up of statutory and third sector partners alongside adults with lived experience of using support services. This board has overseen the programmes delivery to date and approved the submission of this funding extension application.
- 3.3 The programme also undertakes regular stakeholder engagement sessions to help inform delivery intentions. There are currently eight multi agency working groups which include adults with lived experience that are supporting the delivery of the programmes system change ambitions.

### **4. RISK ANALYSIS AND IMPLICATIONS OF THE DECISION**

#### **4.1 Equality Implications**

- 4.1.1 The proposal is fully consistent with the Council's obligations under the Equality Act (2010). This includes, as set out in the Public Sector Equality Duty, the requirement for the Council, in the exercise of its functions, to pay due regard to the need to:

- eliminate discrimination, harassment and victimisation
- advance equality of opportunity
- foster good relations

#### **4.2 Financial and Commercial Implications**

- 4.2.1 Changing Futures Programme Grant Bid of circa £1.1m as part of £7m available to be invested in existing Changing Futures areas in 2024/25 (per DLUHC/Lottery Community Fund letter 4<sup>th</sup> April 2023).

Funding Analysis.

- The extension of funding is solely from the DLUHC
- The funding would be administered under the same terms and conditions as the Memorandum of Understanding (MoU) used by DLUHC for the first two years of funding

4.2.2 **Memorandum of Understanding (MHCLG>DLUHC/SCC)**

Key features (not exclusive) of the MoU are summarised as follows. The Grant Manager will need to read, understand and comply with all of the grant terms and conditions and ensure that there are no ongoing unfunded costs at the end of the project.

- Application to be submitted by Wednesday 24<sup>th</sup> May 2023.
- Additional funds to build on sustainability plans.
- (MoU) provides a framework for local delivery partnerships and DLUHC to collaborate on the Changing Futures Programme.
- The MoU is non-legally binding.
- SCC to sign up to the MoU on behalf of the local partnerships that submitted Changing Futures applications.
- MOU will cover the period up to the end of March 2025.
- DLUHC to work with TNLCF/SCC to manage funding transition
- Programme is to improve local systems /services for adults with multiple disadvantage and to influence future government policy.
- Programme partners to develop local delivery models, deliver system change and test new approaches
- Programme is underpinned by the principles set out in the prospectus.
- Work in partnership across local services /voluntary/community sector.
- Coordinate support/integrate local services for service users
- Commitment to sustain programme benefits beyond the funding lifetime.
- Maintain strong partnership working structures at strategic/operational level
- Funding for 23/24 is paid by The National Lottery Community Fund under their terms and conditions.
- SCC to achieve key deliverables as per local partnership delivery plan.
- Inform DLUHC of progress against delivery plans and ensure major changes to the project are agreed with DLUHC before implementation.
- Prepare a sustainability plan by the end of June 2022.
- SCC to comply with MHCLG data collection, monitoring and

- reporting requirements
- DLUHC to review the costs and benefits of the Programme.
- MOU arrangements to be kept under review and can be amended if agreed by both parties

#### 4.2.3 **Commercial Implications**

All public sector procurement is governed by and must be compliant with both UK National Law and the grant terms and conditions. In addition, all procurement in SCC must comply with its own Procurement Policy, and internal regulations known as 'Contracts Standing Orders' (CSOs).

Contracts Standing Orders requirements will apply in full to the procurement of services, goods or works utilising grants. All grant monies must be treated in the same way as any other Council monies and any requirement to purchase/acquire services, goods or works must go via a competitive process. The Portfolio / Service Grant Manager will need to contact the Commercial Services Team for detailed guidance on adherence to these rules when spending grant monies.

#### 4.3 **Legal Implications**

4.3.1 Under the National Health Service Act 2006, the Council must take such steps as it considers appropriate for improving the health of the people in its area.

4.3.2 Changing Futures enables the Council to deliver upon its legal obligations as follows:

##### **The Care Act 2014 Section 2(1) - Preventing needs for care and support**

- (a) contribute towards preventing or delaying the development by adults in its area of needs for care and support.
- (b) contribute towards preventing or delaying the development by carers in its area of needs for support.
- (c) reduce the needs for care and support of adults in its area.
- (d) reduce the needs for support of carers in its area.

##### **The Care Act 2014 Section 5(1) - Promoting diversity and quality in provision of services**

- (a) has a variety of providers to choose from who (taken together) provide a variety of services.
- (b) has a variety of high-quality services to choose from

##### **The Care Act 2014 Section 6(1) - Co-operating generally**

- (a) their respective functions relating to adults with needs for care and support,
- (b) their respective functions relating to carers, and
- (c) functions of theirs the exercise of which is relevant to functions referred to in paragraph (a) or (b).

4.3.3 DLUHC are exercising the power to pay the grant funding under s31 Local Government Act 2003 and the Council shall become accountable body of the funding accordingly.

4.3.4 The Council must ensure that it acts in accordance with the MOU with DLUHC.

#### 4.4 Climate Implications

4.4.1 The Sustainability and Climate Change team have advised that a full CIA is not required. As this decision relates to an extension of an existing programme there is a neutral climate impact.

### 5. **ALTERNATIVE OPTIONS CONSIDERED**

5.1 Partnership work to improve outcomes for adults experiencing multiple disadvantage has been ongoing for several years. Previous business cases have been developed for a seconded multi-agency team; and commissioning a service through a Social Impact Bond. These projects encountered complications and did not enter delivery.

5.2 As grant funding, the Changing Futures programme is considered to be a more flexible and therefore more appropriate approach for this complex cohort. Its system-wide focus is also more likely to lead to a sustainable change in support offered to vulnerable adults in Sheffield.

5.3 Sustainability planning is ongoing which includes identifying opportunities to embed learning from the programme and source funding to continue operational delivery. However to date no continuation funding has been secured.

### 6. **REASONS FOR RECOMMENDATIONS**

6.1 Our recommendation to approve the application for, and if successful accept, this grant funding from DLUHC to:

- continue the delivery of the Changing Futures Programme in Sheffield. Without this funding, we will have to either seek alternative funding arrangements or reduce or withdraw our aspirations in this area of work and with this cohort of people.

6.2 The Changing Futures programme will help to deliver a number of strategic objectives that are shared between key partners, such as:

- Sheffield City Councils Corporate Delivery Plan: Fair, inclusive and empowered communities and Healthy lives and wellbeing for all
- Adult Health and Social Care Strategy 2022-2030: all is relevant. Priorities include Safe and Well, Active and Independent, Connected and Engaged and Aspire and Achieve.
- Homelessness Prevention Strategy 2017-22: strengthen partnerships to support adults with complex and multiple needs

- Community Safety Partnership Plan: Cuckooing, domestic abuse and hate crime
- South Yorkshire Integrated Care Boards Five Year Plan: Developing a Population Health System and Broadening and Strengthening our Partnerships to increase our opportunity
- Joint Health and Wellbeing Strategy 2019-24: all is relevant. Ambitions include “Everyone has access to a home that supports their health” and “Everyone has equitable access to care and support shaped around them”
- Sheffield Safeguarding Adult Board Strategic Plan 2020-23: all is relevant. Priorities include “working in partnership” and “engage and empower”.
- South Yorkshire Police and Crime Plan 2022-25. Current plan priorities are all relevant, including “protecting vulnerable people” and “treating people fairly”.
- South Yorkshire Violence Reduction Strategy: most are relevant. Priorities include “Encourage all professionals and organisations to continue to work toward becoming trauma-informed” and “Work in partnership to improve the mental health of the population, and advocate for those who need support to receive it in a timely manner”.